

FY2012 - FY2016 VERSION 2.0 - All Hazardous Edition

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# Atlanta Fire Rescue Strategic Plan Version 2.0—All Hazards Edition Foreword by Fire Chief Kelvin Cochran

On behalf of the men and women of the Atlanta Fire Rescue Department, we are proud to present the FY 2012 – FY 2016 Atlanta Fire Rescue Strategic Plan Version 2.0—All Hazards Edition.

This Strategic Plan is comprised of ten strategic initiatives that embody many environmental factors and influences. Premised and aligned with Mayor Kasim Reed's five strategic priorities-Public Safety, Financial Health, Economic Growth, Youth Development and Cultural Excellence-for the City of Atlanta, these ten initiatives have been thoughtfully established to enhance the service levels commensurate with all hazards within the jurisdictional scope and authority of the Atlanta Fire Rescue Department as defined in the City of Atlanta Charter and Code of Ordinances.

To assure an all-encompassing approach throughout the Strategic Plan development, a participative and deliberately engaging process was developed and utilized to assure input and inclusions from each of the fire service divisions of labor, all ranks, and personnel- both sworn and civilian. The Atlanta Fire Rescue Doctrine, also developed by AFRD personnel, provided the guidance and disciplines essential to this inclusive and complex process by focusing on our vision, mission, core values and organizational priorities. A summary of the AFRD Doctrine is provided as an introduction to the strategic initiatives contained herein.

Methodically researched, each initiative is the product of an all-hazards community risk assessment which revealed gaps in departmental capabilities and the impacts of those gaps in providing services to our citizens, employees and other stakeholders. In addition, an environmental scan was conducted to assess industry and global trends in fire, EMS, rescue and homeland security services. Conclusively, we have achieved a plan which accurately forecasts the needs of the department for the next five years.

Implementation of these strategic initiatives, all of which are grounded in Mayor Reed's number one priority- Public Safety, would provide a safer city by: enhancing firefighting services; strengthening emergency medical capabilities; increasing special operations and hazardous materials response capabilities; improving facilities, fleet and working conditions; and lastly, enhancing firefighters' health and wellness. Consequently, these achievements would culminate in reducing loss of life, property and harm to the environment while providing a safe, wholesome atmosphere for AFRD personnel to grow and thrive, both personally and professionally.

Although we are confident that this Strategic Plan, in its entirety, will someday come to fruition, we recognize the financial challenges currently facing our City. We were consistently mindful of foreseeable fiscal impacts and implications when querying data and compiling costs projections. Currently, most of the Plan's components are unfunded; however, a fiscally responsible and well-communicated strategic plan places AFRD and the City of Atlanta in a position to maximize unanticipated financial gains and to more accurately plan for unfunded needs. Support from the Mayor and City Council is essential to our effectiveness in financial planning and implementing this Strategic Plan.

### INTRODUCTION



### FY 2012 – 2016 Strategic Plan For Atlanta Fire Rescue Department

This document, developed by the Atlanta Fire Rescue Department (AFRD), encompasses our Vision, our Mission, our Values and their influences on our organizational goals, objectives and strategic plan. This is the first comprehensive Strategic Plan which has been completed by the Atlanta Fire Rescue Department since the 1998 – 2003 Five Year Plan. The initial Strategic Planning Team consisted of 30 sworn and civilian members throughout the department across all divisions of labors, including ranks from firefighter to chief officers.



### VISION

"The Atlanta Fire Rescue Department strives for excellence in emergency preparedness and response to enhance our customer-focused, innovative role as industry leaders while overcoming expanding risks."

Our vision statement is the focal point of the department.

### MISSION

"The Atlanta Fire Rescue Department shall provide prompt quality services to our stakeholders that promote safety, security, enhance sustainability, and enrich quality of life through professional development and dedication to service."

Our mission statement is our roadmap. We exist as an organization to serve the citizens of Atlanta. Ultimately, our customers decide the services we deliver. Our personnel have an obligation to provide those services in the safest, most professional and efficient manner.

### PHILOSOPY

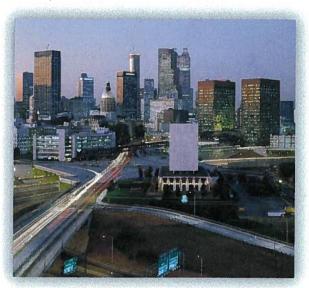


Aligned with Mayor Kasim Reed's Citywide strategic priorities- Public Safety, Financial Health, Economic Growth, Youth Development and a Culture of Excellence, the Atlanta Fire Rescue Department is poised to provide the community with the resources necessary to meet their needs at the highest level of proficiency attainable quality. Responsive, quality, public safety services provided by committed AFRD personnel build community equity and determines the stakeholders have in our leadership.

Our key stakeholders and the beneficiaries of our Strategic Plan are the citizens of Atlanta, its business community, AFRD members, elected officials, Neighborhood Planning Units (NPU), and the Atlanta Fire Foundation.



Continuing our shared focus with Mayor Reed's strategic priorities, we maintain our involvement with our stakeholders by continuously establishing, nurturing and maintaining strong relationships through meaningful interaction well beyond emergency response. We listen to their needs and continuously build a reputation for responsiveness.



The Atlanta Fire Rescue Department provides diverse programs to meet the personal fulfillment and professional development needs of our personnel. In recognition of the need to encourage members' support of our Vision and Mission, continual efforts to motivate and increase participant incentives strengthen morale, enhance individual self-worth and promote confidence.

### CORE VALUES



Our *Organizational Core Values* define our image. The image of the department is determined by each member's commitment to, and practice of, our Values. Our members' collective professionalism determines the integrity of our organization. Membership within the Atlanta Fire Rescue Department means that each member must value the personal needs and aspirations of others and recognize the need for:

- A. Preserving **integrity** through respect, honesty and personal honor of its members;
- B. Maintaining **competence**, including one's personal and professional development improves members' working and living conditions;
- C. Providing best-in-class services that meet, or exceed, industry standards for excellence;
- D. Enhancing **predictability** through properly derived, regularly reviewed and equally enforced departmental controls;
- E. Providing an atmosphere that encourages **honesty**, camaraderie and high regard for the common good of all;
- F. Providing an "ism-free" climate that is free from racism, sexism, favoritism, nepotism and territorialism; and,
- G. Embracing **accountability** to ensure that all members contribute to our organizational success.

### ENVIRONMENTAL SCAN

Our commitment is to anticipate, understand and meet or exceed the expectations of our internal and external customers. Through continuous "environmental scanning", we analyze trends, programs and services for all customers ensuring their loyalty and satisfaction with the services received. Considering this, AFRD initiated an Environmental Scan which involved conducting a comprehensive review of the constantly changing operating environment. This review yielded trends, clues, and indications of events, or factors, that could impact the successful execution of our Strategic Plan.

Collectively, the AFRD Planning Team pooled their knowledge of external trends at the Federal, State, Regional, and Local Area levels in addition to their observations and experiences within the Department. The following summary includes the key impact and implications of the scan which were factors in the development of our Strategic Plan.

#### **Fire Prevention and Life Safety Initiative**

Public approval and support remains high for AFRD. This being evident in a recent City of Atlanta Citizen Satisfaction Survey where citizens expressed confidently (72%) that they believed AFRD would be "capable of protecting their homes in the event of a fire".



Despite citizen's confidence being heightened, there remains an increasing trend towards creating a "culture of preparedness" throughout America. As this culture of preparedness evolves, there will be an increase of prevention-driven mandates such as installation of

residential fire sprinklers, smoke alarms, and greater requirements for analysis and documentation of current trends and practices.



### **Homeland Secruity**

"Resilience" is the focal point for homeland security through preparation, protection, responsiveness, recovery, and mitigation. Homeland Security requires partnerships with government, private industry and other emergency management entities, as well as community involvement. As a result of these partnerships and community involvement, AFRD will increasingly be seen as a Homeland Security resource for the Metropolitan Atlanta Region.

#### **Emergency Response and Preparedness**

A recent City of Atlanta Citizen Satisfaction Survey indicated that some (38%) citizens are not sure about the City's readiness for natural disaster or terrorism. To bolster confidence, AFRD will place greater emphasis on shared responsibility. collaboration. coordination and decision making between the Department of Homeland Security, FEMA and with the U.S. Fire Administration for prevention, preparedness, response, and recovery. As a part of emergency preparedness, AFRD will play a greater role in citizen awareness and public education to

enhance readiness and community-level survival.



#### **Emergency Medical Services (EMS)**



In an effort to provide training and programs to our EMS partners, there will be greater commitment to engage Federal, State, Regional, and Local EMS organizations. These efforts will support local community's life safety strategies. Allied organizations, such as the American Heart Association and Department of Public Health, example, will also be invited to partner and educate the public on emergency medical services. Strategies to enhance standard of response coverage for basic and advanced life support will be developed and utilized

#### **Special Operations**

Supported by findings of a recent assessment, the current task force stations are overwhelmed and cannot adequately meet the potential demands for Special Operation Services. Consequently, there are increasing needs and demands for addressing risks for technical rescue incidents such as water, confined space, high angle, trench excavation, structural collapse, as well as hazardous materials incident mitigation.



#### **Professional Development**

With the recent increase in the attrition rate and the expected continual increase over the next several years, AFRD will be impacted substantially as much of our industry expertise will retire with those members. Similarly, a growing shortage of qualified personnel applying for and subsequently being selected to fill vacant positions continues to impact our staffing base. Having a limited staffing level directly and adversely impacts our training capabilities, both for State mandated and departmentally required training, as well as optional, professional development-based training. Incidentally, there will be an ongoing need to evaluate current processes so that a minimal loss of industry expertise and experience would be incurred with each retirement.

#### **Line of Duty Deaths and Injuries**



As determined by the assessment of AFRD's risks and vulnerabilities. prevention will become the focus of occupational safetv and health programs. AFRD will play a pivotal, advocacy role for a culture of health, fitness and behavior that enhances emergency responder safety and survival.

#### **Facility Enhancements and Expansions**

Facility and infrastructure maintenance, improvements and expansions have been minimal and have not grown at a pace relative to the growth of programs, staffing, and training activities on either the National or Local levels. Consequently, greater emphasis on appropriate maintenance and adequate space will be required to meet the increasing needs of our stakeholders.





#### **Funding**

As State and City funding is expected to decrease, there is an increasing interest in analyzing the impact of federal fire grants on local fire departments' capabilities to protect life, property and the environment. AFRD will seek and maintain partnerships with Federal, State and Local agencies to maximize all funding opportunities.

### ORGANIZATIONAL PRIORITIES



The greatest obligation of the Atlanta
Fire Rescue Department is emergency
preparedness and response. When our
customers call, we answer. Continually,
we implement programs, activities and
services premised in emergency
response. A structured and wellplanned budget supports our emergency
services needs. Activities related to fire
prevention, training, safety,
maintenance, communications, support
services and human resources comprise
a strategic approach to the overall
organizational priorities.



To assure that we accomplish our Vision and Mission, the strategic approach includes:

- I. Human Resource Management
- II. Professional Development
- III. Emergency Preparedness and Response
- IV. Facilities, Equipment, Supplies and Technology Acquisition
- V. Customer Service Program Development
- VI. Public Information, Education and Relations Delivery

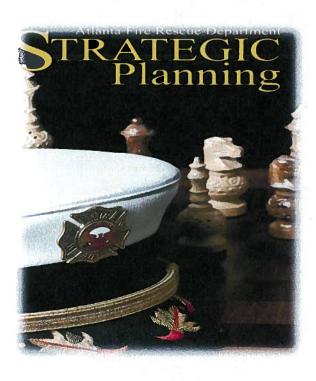


As a priority, we will deliver the highest quality service attainable in the most cost-effective manner. By continuously evaluating departmental operations we will ensure a sufficient return on the appropriated funds. These evaluations will entail performance and resource measurements to maintain efficiency accountability will and implemented for each initiative. Our fundamental purpose of these initiatives is to add valued services while maximizing existing resources for the benefit of our stakeholders.

# STRATEGIC INITIATIVES FY2012 - FY2016



- 1. Conduct Facility Renovations and Replacement
- 2. Systematize Fire Apparatus and Fleet Replacement
- 3. Enhance AFRD Training Delivery
- 4. Ensure Competitive Salaries
- 5. Re-Institute Wellness and Fitness Initiative
- 6. Enhance Emergency Medical Services
- 7. Assure Emergency Preparedness and Homeland Security
- 8. Enhance Administrative Support
- 9. Increase Field Operations Staffing
- 10. Enhance Special Operations Services



In its entirety, we are confident that this Strategic Plan may someday come to We recognize the financial challenges currently facing our City and we were consistently mindful of any and all foreseeable fiscal impacts and implications when querying data and compiling costs projections. Currently, most of the Plan's components are unfunded; however, a fiscally responsible, well-communicated strategic plan places AFRD and the City of Atlanta in a position to maximize unanticipated financial gains and to more accurately plan for unfunded needs. Support from the Mayor and City Council is essential to our effectiveness in financial planning and implementing this Strategic Plan.

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### Facility Renovations and Replacements



#### **Abstract**

The purpose of the Facility Renovations and Replacement Strategic Planning Initiative is to improve all current facilities conditions for fire services in the City of Atlanta by 2016.

"Nearly every response begins at the station, making it the critical first step in any incident".

#### **Historical Narrative**

Although the Atlanta Fire Rescue Department has constructed five new and replacement fire stations in the last fifteen years, our remaining inventory includes fourteen stations that are beyond their designed life-cycle. While the existing stock of stations has had minor renovations and repairs during this time, there have been no major renovations to these aging facilities. Both historically and currently, AFRD has lacked the capital funds necessary to maintain a replacement and renovation schedule to keep pace with its aging facilities. AFRD's Training Academy has occupied inadequate, temporary facilities leased from Atlanta Public Schools since 1990. In 2009, AFRD acquired a new Administrative Headquarters and Support Services Annex.

#### **Current State Assessment**

As stated, Atlanta Fire Rescue currently has fourteen stations that are past their designed life-cycle. Eight of these stations are of wood frame construction or inadequate schematically and are poor candidates for major renovations. The remaining six are masonry buildings and could be renovated more cost-effectively than new construction. Additionally, our remaining station inventory suffers from deferred maintenance

#### **Recommendations & Impact**

As stated, Atlanta Fire Rescue currently has fourteen stations that are past their designed life-cycle. Eight of these stations are of wood frame construction or inadequate schematically and are poor candidates for major renovations. The remaining six are masonry buildings and could be renovated more costeffectively than new construction. Additionally. our remaining station inventorv suffers from deferred maintenance

AFRD must build support among its stakeholders for a successful public safety bond referendum necessary to fund a comprehensive program to replace or renovate its backlog of aging facilities and to add new facilities necessary to improve training, response coverage and ISO ratings.

In doing this, one must recognize the fiscal impact and implications on staffing and incidentally additional fleet requirements, holding that any increase in services rendering a need for additional stations would cyclically create the need for additional staffing for those stations and also cyclically create the need for additional fire apparatus.



#### **Strategic Measures**

In order to increase AFRD's reliability and dependability, increase stakeholder pride in their neighborhood stations, increase the morale of station personnel, and enhance operational efficiency, the following Strategic Measures were identified to gauge the success of this Strategic Initiative:

- 1. Percent decrease of facilities beyond life cycle
- 2. Percent of budget allocated for capital improvements
- 3. Personnel (sworn and non-sworn) Satisfaction Rate
- 4. Citizen Satisfaction Rate

Time Frame: 5 years

# Cost – (Including the resulting impact of staffing and apparatus when new stations are constructed)

		<b>Facilities</b>						
						Projected		
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total		
New/Additional	\$17,500,000	\$10,600,000	\$9,500,000	\$5,500,000	\$6,000,000	\$49,100,000		
Total	\$17,500,000	\$10,600,000	\$9,500,000	\$5,500,000	\$6,000,000	\$49,100,000		
Description	Replace 20, 23 and 25; Renovate 1, 7 *Estimate of \$20 million has been reduced from the first year (FY 2012) after considering the probability and impact of the AJC Facility.	Replace 30, 31, and 26; Renovate 8, 12	Add Kimberley Road and Princeton Lake; Renovate 9, 10, 21	Add Peachtree Battle; Renovate 2 and 16	Replace 27; Renovate 29, 38, 17			

# Funding for this Initiative is pending authorization

	Facilities' Staffing											
						Projected						
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total						
New/Additional		\$0	\$3,775,640	\$2,683,612	\$237,624	\$6,696,876						
Total	\$0	\$0	\$3,775,640	\$2,683,612	\$237,624	\$6,696,876						
Description			Staff Kimberley Rd Station (single house 3 Captains, 3 Sergeants, 9 Firefighters totaling 15) & Princeton Lakes (Double house 3 Captains, 3 Lieutenants, 9 Sergeants, 17 Firefighters totaling 32)	Staff Peachtree Battle (Double house 3 Captains, 3 Lieutenants, 9 Sergeants, 17 Firefighters totaling 32) Retain costs including 3.5% annual increment for the FY 2014 members of Kimberley & Princeton Lakes	Represents the 3.5% annual increments proposed for other staffing levels in this package.							

						Projected
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total
New/Additional			\$2,600,000	\$1,280,000		\$3,880,000
Total	\$0	\$0	\$2,600,000	\$1,280,000	\$0	\$3,880,000
Description			2 engines: 1 for Princeton Lakes & 1 for Kimberley Road. 1 Aerial for Princeton Lakes.	1 Engine & 1 Aerial for Peachtree Battle station.		

Funding for this Initiative is pending authorization

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### Fire Apparatus and Replacement



#### **Abstract**

The purpose of the Fire Apparatus and Fleet Replacement Strategic Planning Initiative is to establish a replacement schedule for engines, aerial apparatus, specialty apparatus (heavy duty trucks) and staff / support (light duty cars and trucks) vehicle fleet.

#### **Historcial Narrative**

Prior to the year 2000, The Atlanta Fire Rescue Department's purchase of motorized vehicles was very limited. In 2000, the organization obtained a ten year lease agreement and developed a plan to replace all of its engines and trucks over a two year period. However, this plan excluded specialty apparatus and support staff vehicles. At the end of that two year period a staggered replacement cycle was not instituted. Many of the support staff, or light duty, vehicles in use currently are beyond the seven year, or 120,000 mile, life cycle recommended by The Office of Fleet Services Life Cycle Schedule. The Atlanta Fire Rescue Department surrendered seven support staff vehicles in 2008 during the fleet reduction program instituted by the City as a budget reduction measure.

#### **Current State Assessment**

Currently The Atlanta Fire Rescue Department maintains thirty-one engine companies and fourteen ladder truck companies (9 tractor drawn Aerials, 4 mid-ship-mounted Aerials. 1 tower Ladder) in frontline service available for all hazard responses. This frontline fleet is supported by thirty-nine specialty and reserve apparatus and the organization has eighty-two support staff vehicles to facilitate hazard training, preparedness and responses. Of the thirty-one engines, twenty-four will be ten years old in 2011. With their advancing age. the frontline fleet suffers from multiple break downs and the poor condition of the reserve fleet causes many service outages. The City of Atlanta, Office of Fleet Services provides a life cycle schedule recommending replacing frontline engines when they reach ten years old, and assigns them to five years in the reserve fleet, ultimately replacing them with new apparatus.

Furthermore, nine of the fourteen frontline aerial apparatus (tractor drawn aerials) lack industry parts-supply and knowledge base due to the dissolution of the manufacturing company. Therefore, these nine apparatus are not dependable and need to be replaced.



#### **Recommendations & Impact**

AFRD must develop and implement a staggered replacement plan based upon age for those engines most in need of replacement with priority given to heavy fire apparatus followed by specialty apparatus and support staff vehicles.

In addition, we must continue the replacement cycle on an annual basis beginning in FY2012, so that the fleet remains in dependable condition and

that a large number of engines are not due to be replaced at the same time in the future.

"No team of Fire Officers or Firefighters can be expected to mitigate any incident that their Fire Apparatus is not safe or roadworthy enough to get them to".

#### **Strategic Measures**

The intended results and benefits of this strategic initiative are to increase The Atlanta Fire Rescue Department's reliability and dependability; increase enhanced operational efficiency, increase firefighter safety, increase stakeholder confidence, and increase morale among members of the organization. The following Strategic Measures were identified to gauge the success of this Strategic Initiative:

- 1. Member (Sworn) Satisfaction Rate
- 2. Citizen Satisfaction Rate
- 3. Percent of Fleet beyond its life cycle

Time Frame: 5 years

### Costs

		Apparatus							
						Projected			
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total			
New/Additional	\$8,160,000	\$4,680,000	\$4,728,000	\$3,932,000	\$4,240,000	\$25,740,000			
Total	\$8,160,000	\$4,680,000	\$4,728,000	\$3,932,000	\$4,240,000	\$25,740,000			
Description	7 Engines, 5 Tractor Drawn Aerials (IDA's), 2 Specialty Vehicles- Squad and Foam	5 Engines, 1 Aerial, 1 Specialty Vehicle- Decontamination	5 Engines, 1 Aerial, Staff/Support vehicles	4 Engines, 1 Specialty vehicle, Staff/Support vehicles	4 Engines, 2 Aerials				

Funding for this Initiative is pending authorization

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## **Enhanced AFRD Training Delivery**



#### **Abstract**

The purpose of the Enhance AFRD Training Delivery Strategic Planning Initiative is to increase staffing for the AFRD Fire Training Academy.

#### **Historical Narrative**

Historically, the Atlanta Fire Rescue Department has conducted the Fire and Emergency Medical training for all incoming personnel through the Atlanta Fire Recruit Academy. In addition, AFRD has facilitated the new apparatus operator driver program. Both of these programs were developed and sustained by personnel within the Atlanta Fire Rescue Training Academy.

The Emergency Medical training required by the Department of Community Health for sworn personnel is the responsibility of the Training Academy as well. The Georgia Firefighter Standards and Training Council require that all certified firefighters receive annual Core Competency training and Continuing Education training to maintain their certifications. This too is the responsibility of the Training Academy.

After the events of September 11<sup>th</sup>, Technical Rescue training was added as a requirement for AFRD with disciplines that included: Rope, Confined Space, Trench, and Structural Collapse. According to 29 Code of Federal Regulations (CFR) 1910.120, all hazardous materials technicians are required to receive annual refresher training. In addition, all sworn personnel must be training in the specific area of Hazardous Materials Operations. Since 2009 and the issuance of the Insurance Service Office (ISO) summary report, ISO has added requirements and incidentally increased responsibilities of the Training Academy. Also, to stay current with national guidelines outlined in National Fire Protection Association (NFPA) 1021 Standard for Fire Officer Professional

Qualifications, Appendix A, and the International Association of Fire Chief's - Officer Development Handbook, Appendix B, an initial phase of the professional development program was implemented for all AFRD sworn personnel. Currently, AFRD does not have a defined career development program that would support all personnel, neither sworn nor non-sworn. Due to the budget reductions in FY2009 which reduced personnel in Field Operations combined with the loss of ten Training Officers, the current staffing levels in the Training Academy and Field Operations are inadequate to meet the prescribed training levels.

#### **Current State Assessment**



Currently the Training Academy provides Recruit training necessary for all incoming Atlanta Fire Rescue Department personnel and includes Fire and EMS training. The Academy also mandatory, provides annual recertification training to existing members for Fire and EMS. It develops the Fire component and trains "field instructors" to deliver to other members. more specifically referred to as "train the trainer". The Academy does not have the capability to develop and deliver this mandatory training to all personnel. This was a direct result of the budget impacts of FY2009 and the reduction of ten Training Officers and personnel in Field Operations.

Due to the inability of the Academy to deliver this training, EMS in-service training is delivered by two methods:

traditional classroom style and computer based training. The mandatory refresher training for hazardous materials technician certification has been sporadic, both in delivery and records management. With the addition of all disciplines of Technical Rescue. the Academy does not have the capability to develop and deliver this Recently, the services have training. been contracted through the use of private agencies.

Receiving the summary report from the ISO, has increased the responsibility of mandatory training for all sworn personnel resulting in some of the mandatory responsibilities being shifted to the company officers in Field Operations. This, combined with the reduction of staffing has resulted in some training being incomplete.

The Training Academy developed and implemented an Apparatus Operator Driver program for all new drivers where the instructors are Training Academy personnel working in conjunction with Field Operations personnel.

Using national guidelines outlined in the National Fire Protection Association (NFPA) 1021 Standard for Fire Officer Professional Qualifications and the International Association of Fire Chief's – Officer Development Handbook, AFRD has also initiated the initial phase of a professional development program for all personnel as they progress in their careers. Although implemented, this initial phase of officer development has incurred limited delivery due to previous staff reductions and limited human resources.

#### **Recommendations & Impact**

To accomplish all state-mandated and departmentally-required training deliverables, there should be an increase of thirteen additional personnel to the Training Academy which should include: two Fire Captains, nine Fire Lieutenants, one Fire Sergeant, and one Administrative Assistant, Senior. These staffing increases will increase the Academy's ability to maintain a sufficient number of instructors capable of delivering the appropriate number of training hours to meet all training needs.

#### **Strategic Measures**

When this Strategic Initiative is accomplished, the Department expects an increase in qualified applicants, a reduction of leave usage, retention in industry expertise, and ultimately, enhancement in member morale.

The following Strategic Measures were identified to assess the success of this Strategic Initiative:

- Rate of Voluntary Turnover of Sworn Fire Academy Staff members
- 2. Member (Sworn) satisfaction rate
- 3. Member (Non-Sworn) satisfaction rate
- 4. Percent of Sworn personnel attrition

Time Frame: 5 years

Cost (\*Partial funding for this Initiative was authorized during FY 2011. Additional funding for this Initiative is pending authorization.)

	Training Delivery						
						Projected	
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total	
New/Additional	\$333,373	\$250,164	\$284,438	\$178,317	\$89,154	\$1,135,446	
Total	\$333,373	\$250,164	\$284,438	\$178,317	\$89,154	\$1,135,446	
Description	Add 1 Captain, 2 Lieutenants, and 1 Administrative Assistant, Senior	Add 2 Lieutenants and 1 Sergeant; Retain previous Fiscal Year's staffing	Add 1 Captain and 2 Lieutenants; Retain previous Fiscal Year's staffing	Add 2 Lieutenants; Retain previous Fiscal Year's staffing	Add 1 Lieutenant; Retain previous Fiscal Year's		

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### Competitive Salaries

#### **Abstract**

The purpose of the Competitive Salaries Strategic Planning Initiative is to compensate members commensurate to their duties and responsibilities while establishing a competitive salary edge in the region.

#### **Historical Narrative**

In 2001, the City was faced with an eightyone million dollar deficit. One of the implemented strategies bv Administration to bridge the budget gap, invoked legislation to freeze annual salary steps for all City employees. Because of the annual frozen increments. implementation of furlough days, and other Cost-Of-Living Adjustments, the City of Atlanta salaries were stagnated until 2005 when the City launched "smoothing over" campaign to correct gaps in salaries from step to step. This smoothing over resulted in pay increases for some members ranging from one and a half percent up to three percent.

Similarly, the City implemented a three and a half percent pay increase and a cost of living increase- 3.5% and 2% respectively in 2007. Despite these increases, other regional and comparable size departments continued receiving salary increases, regularly and annually. As a result, the gaps between the AFRD sworn salaries have continued to widen in comparison to their regional counterparts.



#### **Current State Assessment**

Atlanta Fire Rescue sworn salaries are below other departments with similar sizes and logistics. The near future 3.5% salary increase will have minimal impact on bringing sworn salaries up to comparable, competitive regional and national salary levels. This may result in decreased morale within the Department. The Department is also experiencing a reduction in certified paramedics and trained hazardous materials technicians.



#### **Recommendations & Impact**

Firefighters are required to maintain a high level of training and certifications for sworn positions throughout AFRD. Members should be compensated at a rate commensurate with national and regional standards enabling AFRD to recruit and retain highly qualified individuals that possess the knowledge, skills, and ability to uphold the required certifications. Additionally, retention of skilled members will enable us to maintain experienced members required to achieve our Mission.

AFRD proposes to compensate personnel by:

- Providing annual Cost of Living Adjustments;
- Reinstating annual increments;
- Implementing incentive pay enhancements; and,
- Developing fixed percentages between incremental steps and ranks.

#### **Strategic Measures**

Addressing this Strategic Initiative would result in a reduction in voluntary turnover, an increase in qualified applicants, and a definitive increase in morale among members. The following Strategic Measures were identified to assess the success of this Strategic Initiative.

- 1. Rate of Voluntary Turnover
- 2. Percent of Sworn personnel attrition
- 3. Number of Firefighter Vacancies
- 4. Member (Sworn) Satisfaction Rate

Time Frame: 5 years

Cost

Reinstate Annual Salary Increments							
		= 0				Projected	
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total	
New/Additional	\$1,584,620	\$1,640,085	\$1,697,485	\$1,756,897	\$1,818,388	\$8,497,475	
Total	\$1,584,620	\$1,640,085	\$1,697,485	\$1,756,897	\$1,818,388	\$8,497,475	
Description	Provide for 3.5% increase for all sworn members	Maintain 3.5% increase for all sworn members	Maintain 3.5% increase for all sworn members	Maintain 3.5% increase for all sworn members	Maintain 3.5% increase for all sworn members		

Note: The final decision for the Competitive Salary Initiative, specifically regarding implementing and continuing an annual 3.5% increase, may be determined by the findings of the Mayor's Administration's Citywide Organizational Study which will review the City's existing classification and pay schedules.

	Incentive Pay Expansion						
						Projected	
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total	
New/Additional	\$658,600	-				\$658,600	
Total	\$658,600					\$658,600	
Description	Provide for Incentive Steps for Hazardous Material and Special Operations	Maintain Incentive Steps for Hazardous Material and Special Operations	Maintain Incentive Steps for Hazardous Material and Special Operations	Maintain Incentive Steps for Hazardous Material and Special Operations	Maintain Incentive Steps for Hazardous Material and Special Operations		

Funding for this Initiative is pending authorization

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### Wellness & Fitness Initiative



#### **Abstract**

The purpose of the Wellness and Fitness Strategic Planning Initiative is to develop and implement a health and wellness program by 2016.

"Providing for our members health & wellness so they can serve our stakeholders safely and survive the perils of our profession"

#### **Historical Narrative**

In 2005, AFRD implemented a health and wellness program to foster a healthy and fit workforce. The intent was to directly impact the community by decreasing liabilities, improving service delivery, and reducing on-the-job injuries which, incidentally, would directly reduce the number of Worker's Compensation claims. Members were allowed to voluntarily participate in the physical fitness portion of the program.

Fiscally speaking, AFRD could not support the annual physical examination portion and discontinued services of North Greenville Fitness and Cardiac Rehab Clinic, Inc. (NGCRC). This program was developed in accordance with accepted industry standards and included several change initiatives such as weight management, nutrition, mental health, and a stress diagnostic. Statistics maintained during the two-year period of the program's implementation showed a marked improvement along several health dimensions yet the program only provided half of the necessary departmental requirements.

Because of fiscal hardships, the program was abolished in 2007. Grant-purchased training equipment and the monetary impact of warranties and maintenance of this equipment have rendered some of it inoperable while waiting for repairs. Only occupational health physical examinations, which are governed by OSHA as part of the Hazardous Materials requirements, have been maintained.

#### **Current State Assessment**

To date, AFRD has not established a dedicated health and wellness section. Consequently, there has been a decrease in fitness and readiness which, over time, could lead to an increase in Worker's Compensation claims, an increase in disability pension and use of excessive leave. Because there isn't a current health program, data is unavailable. However, using the 2005-2007 statistics implications are notable as it infers that the program had positive impacts on members and their health.

Probable impacts of the Departmental Strategic Planning Initiative would create a dedicated Health and Safety Officer (HSO). The HSO position has been in existence in other departments for years. This position provides a direct point of contact addressing departmental needs related to safety and focuses on the department's greatest assethuman resources. The HSO identifies, develops, manages, maintains and implements a comprehensive department health and safety program.

#### **Recommendations & Impact**

To support the Health and Wellness Initiative, a dedicated Health and Safety Officer (HSO) must be provided in order provide oversight implementation and continuation of this initiative. The introduction of annual health physical examinations for all personnel is a key component for the sustainability of this initiative, as we will now have the capability to develop baseline information for personnel and develop programs to enhance their overall fitness. To manage such programs would also require the purchase of software that could record information needed to identify trends and establish a database for future queries. The training and development of twenty-five Peer Fitness Trainers is

essential with the overall goal impacting all personnel in the development of personal fitness programs. The achievement of these goals will lead to a healthier and fit workforce, improve services delivery, and reduce on-the-job injuries and excessive use of sick leave, consequently reducing Worker's Compensation Claims.



#### **Strategic Measure**

To assure that this Strategic Initiative would result in improved physical fitness, increased member longevity, reduced member injuries, and overall healthier lifestyles, the following measures will denote success:

- 1. Percent of budget allocated for Wellness and Fitness
- 2. Member satisfaction rate
- 3. Number of in-Service injuries

Time Frame: 5 years

### Cost

		Wellness	& Fitness			
						Projecte
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total
New/Additional	\$537,093	\$254,923	\$142,923			\$934,93
Total	\$537,093	\$254,923	\$142,923			\$934,93
Description	Add 1 Section Chief, 1 Paramedic Captains and 1 Administrative Assistant, Senior, 2 vehicles, 600 physicals/health evaluations, supplies, and train 25 Peer Fitness Trainers	Add 1 Paramedic Captain, 1 vehicle and additional 400 physicals/health evaluations; Maintain all previous fiscal year items	Add 1 Paramedic Captain and 1 vehicle; Maintain all previous fiscal year items	Maintain all previous fiscal year items.	Maintain all previous fiscal year items.	

Funding for this Initiative is pending authorization

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### **Enhance Emergency Medical Services**



#### **Abstract**

The purpose of the Emergency Medical Services Strategic Planning Initiative is to enhance the level of Emergency Medical Services in the City of Atlanta by 2016.

#### Historical Narrative

Prior to 1994, AFRD had thirty-one first responder Engines, four basic life support (BLS) rescue Units, and one advanced life support (ALS) rescue unit. The engines were first responder while the rescue units served as BLS/ALS providers and medical scene oversight. The ALS unit was staffed with two paramedics and the BLS units were staffed with two emergency medical technicians (EMT) and/or paramedics.

In 1994, AFRD eliminated the rescue units and created two medical command units. The two engines were staffed with one fire medic (paramedic) and one Lieutenant (paramedic). The engines were geographically divided by Interstate 20. Each unit was responsible for approximately fifteen fire stations. Responsibilities included emergency medical services (EMS) unit inspections, patient care report quality assurance, scene management, managed rehabilitation efforts of fire personnel on incidents, equipment retrieval, medical supply pickup, etc. Additionally, all thirty-one engines became BLS units that were staffed with EMT and paramedics. In 2005, staffing was reduced and the medical command units were eliminated. AFRD then had two paramedic Captain functioning as medical supervisors per shift for the thirty-one stations.

2005 brought about the introduction of ten ALS engines located throughout the City of Atlanta. In 2006, the dedicated medical supervisor was reduced to a position that was filled as needed. Eventually, the Captains were placed on an engine or truck company and moved equipment to equipment needed. In 2008, AFRD closed an ALS subsequently station; ALS transferred to Engine 16. This left AFRD with twenty BLS engines, ten ALS engines, and one paramedic medical supervisor as needed. In 2008, the medical supervisor's position was eliminated. There has not been any field-medical oversight since that time. In 2010, AFRD re-opened a closed station which added an additional BLS engine to the department's capabilities. The total number of BLS engines was increased to twenty-one and ALS engines remained at ten. Firefighter rehabilitation, throughout the City has been minimally maintained with limited resources that are available on a working incident.



The reduction of staffing and the elimination of various positions have created voids in emergency medical field oversight, preparedness and accountability. These voids impede the process of AFRD doing everything that is possible to ensure the delivery of quality EMS services to the constituents of Atlanta.

"We are totally committed to providing quality EMS care which gives favorable outcomes to the citizens, visitors, and workers of the City of Atlanta.

#### **Current State Assessment**

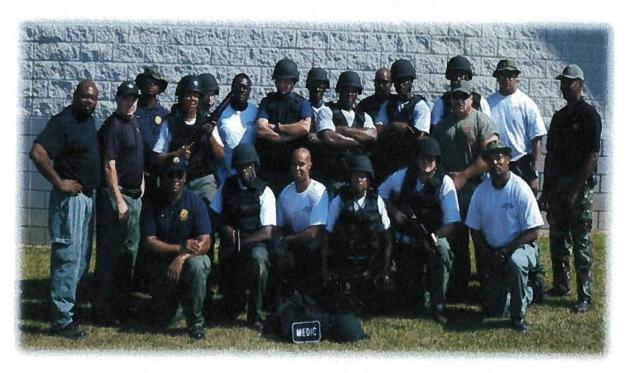
Currently, AFRD has twenty-one basic life support (BLS) engines and ten advanced life support (ALS) engines. AFRD does not have medical supervisors in place in field operations. On-scene medical oversight is limited to the unit's officer in-charge who may not be certified as an EMT or a paramedic. Additionally, engines that are operating on-scene do not have 24-hour access to a medical supervisor for advice on evolving or difficult medical incidents. When AFRD EMT or paramedics assist ambulance transport companies with patient care to the hospital, engines will typically remain out-of-service to retrieve their personnel. This situation influences increased vulnerability of AFRD having extended on-scene times as other engines respond from other territories to cover the engines that are retrieving their personnel or equipment form the hospitals. Furthermore, engines operating on EMS incidents are not evaluated on the quality of patient care through field supervision. The reduction of staffing and the elimination of the EMS supervisor have significantly reduced our capability to provide quality assurance and quality improvement in emergency medical field oversight, preparedness and accountability.

### **Recommendations & Impact**



It is recommended that AFRD reimplement the dedicated field medical supervisor program to enhance the Federal/State compliance and delivery of EMS to the City of Atlanta. The Paramedic supervisors would be responsible for appropriate Unit Response Management and would be capable of serving as a rehabilitation resource and safety officer on working incidents, as needed, by the incident commander to support Operations, and monitor the appropriate response for both dispatched ALS and BLS units.

Additional recommendations means for enhancing EMS response coverage include increased advanced life support (ALS) engines strategically placed to achieve the nationally recognized standards for ALS intervention. In addition, AFRD will continue to explore alternate methods of EMS delivery in high call-volume areas. There are several options for service delivery that can be employed during peak times and high call-volume to increase "in-service" time apparatus and thus increase ALS response coverage.



#### **Strategic Measures**

Successfully addressing this Strategic Initiative would result in increased field supervision, an increased sense of community security, an increased feeling of quality of care and treatment by stakeholders, as well as improved inventory control. Measurements to assure this would include:

- 1. Citizen Satisfaction rate
- 2. Member Satisfaction rate
- 3. Number of Fire Captains assigned as EMS Supervisors
- 4. Percent of EMS incidents achieving Standards of Response Coverage (SORC)
- 5. Percent of Basic Life Support (BLS) incidents achieving SORC
- 6. Percent of Advanced Life Support (ALS) incidents achieving SORC

Time Frame: 5 years

Cost (Partial funding for this Initiative was authorized during FY 2011. Additional funding for this Initiative is pending authorization.)

	:	<b>Emergency Medical Services</b>						
						Projected		
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total		
New/Additional	\$796,774					\$796,774		
Total	\$796,774*					\$796,774		
Description	Add 6 additional Paramedic Captains, 2 vehicles, supplies and equipment	Maintain previous fiscal year items.	Maintain previous fiscal years items.	Maintain previous fiscal years items.	Maintain previous fiscal years items.			

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# **Emergency Preparedness & Homeland** Security

#### **Abstract**

The purpose of the Homeland Security Strategic Planning Initiative is to ensure that AFRD is effective and efficient in its Emergency Preparedness and Response System as it relates to Domestic Preparedness including, but not limited to, all Hazards, natural or man-made, and any terroristic-type disasters.



#### **Historical Narrative**

in July 2009, the AFRD Homeland Security Unit (HSU) embarked on a new mission to ensure that the Emergency Preparedness and Service Delivery for the citizens and visitors within the City of Atlanta (COA) limits were effective and efficient. Prior to July 2009, HSU focused its mission on the AFRD Special Operations Response System. Originally, HSU was staffed with a Captain whose primary focus was to embed the unit into the Atlanta Fulton County Emergency Management Agency (AFCEMA). Upon the Captain's departure, a Battalion Chief was assigned to Homeland Security. Due to budget constraints a Lieutenant filled the vacated unit and worked on positioning AFRD into the Urban Area Security Initiative (UASI) Atlanta Region (COA, DeKalb County and Fulton County). Upon the re-assignment of the Fire Lieutenant, a Firefighter-EMT staffed the unit.

The HSU has moved into a more proactive position to ensure that the AFRD focuses its Preparedness and Emergency Service Delivery System on the total National Framework of what is required to be the COA's Homeland Security provider and leader.

Our success will ultimately be measured by how well we prepare for, respond to and recover from: the unknowable, the unprecedented. maybe the unthinkable."

- Thomas P. Dunne

#### **Current State Assessment**

Currently, measures have been taken to ensure that: HSU responds to all suspicious packages with law enforcement. works with law enforcement to create response plans to protect the City's Critical Infrastructure and Key Resources (CIKR), works with federal agencies, finds training on local and national levels for all sworn members of the organization, assists in coordinating public safety response plans during special events held in the City in order to take the lead as Atlanta's domestic preparedness provider.

By continuing to work with both internal and external stakeholders, the AFRD HSU is continually evolving into a strong Domestic Preparedness Unit.

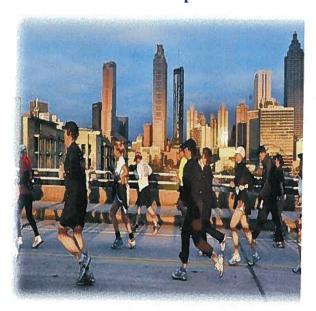
Moreover, HSU, although understaffed, continues working diligently to build a vast number of resources for deployment to prevent, respond and mitigate events. As a result of minimum staffing, AFRD plans to expand the unit to enhance capabilities and performance to ensure the organizations position as the leader in Domestic

Preparedness and Homeland Security for the City of Atlanta.



Currently HSU is staffed with one firefighter who responds to incidents, plans Homeland Security/Domestic Preparedness Exercises, assists in CIKR planning, plans CBRNE activities, attends meetings, and briefs the Fire Chief on intelligence. Although functioning, the Unit is not effective in driving the organization along the course of being a Homeland Security leader for the City of Atlanta.

### **Recommendations & Impact**



It is imperative that the Unit expands in deal with event planning, intelligence gathering, and conduct domestic preparedness exercises. Expansion allows for HSU to assist Field Operations in actively preparing for natural, man-made, and terroristic attacks, in addition to the City's nonemergency events such as the Peach Drop, King Day Celebration, or other occurrences.

#### **Strategic Measures**

Successful achievement of this Strategic Initiative will be evident by stakeholders realizing an increased sense of community security as they will feel the City will be better prepared for unexpected events. There will be improved staffing of the Homeland Security section, an increased number of trained/preplanned teams in place, and enhanced Homeland Security intelligence-sharing.

The specific measures that will be monitored are the following:

- 1. "Citizen" Homeland Security Satisfaction rate
- 2. Average number of Homeland Security- Response training hours per sworn members
- 3. Number of Inter-Agency Training Exercise

Time Frame: 2 years

Cost

	Emerge					
						Projected
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total
New/Additional	\$150,968	\$218,704				\$369,672
Total	\$150,968	\$218,704				\$369,672
Description	Add 1 Section Chief and one full- sized sedan	Add 1 Firefighter, 1 Fire Captain and 1 SUV; Maintain previous fiscal year items	Maintain previous fiscal year items	Maintain previous fiscal year items	Maintain previous fiscal year items	

Funding for this Initiative is pending consideration

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# **Enhanced Administrative Support**

#### **Abstract**

The number one priority of the Atlanta Fire Rescue Department is Human Resources. It is essential for AFRD to hire and maintain qualified sworn and non-sworn personnel to accomplish its mission. In addition, it is critical that AFRD provide its members with competitive salaries, benefits, and opportunities to add value to their personal and professional lives.



#### **Historical Narrative**

In 2008, the City of Atlanta experienced a sixty million dollar budget deficit which required all City departments to reduce their budgets by ten to twenty percent. The AFRD budget suffered a 13.6 million dollar reduction with had an immediate impact losing one hundred and twenty sworn positions and eleven civilian positions. The positions varied across classifications and divisions of labor which impacted AFRD's administrative and support functions. Also, responder positions were lost all further hindering an already deficient workforce. The following administrative, support, and sworn positions were abolished.

- 120 Sworn positions composed of: Chief Officers, Captains, Lieutenants, Sergeants, and Firefighters
- 2 Human Resources Specialists
- 1 Education Specialist
- 1 Audio Video Technician
- 2 Human Resources Analysts
- 2 Fire Inspectors
- 3 Administrative Assistants

#### **Current State Assessment**

The administrative functions of AFRD suffer daily and require members to assume multiple job responsibilities often times resulting in errors or inadequacies. Only one Human Resource Specialist performs all personnel actions for greater than one thousand employees resulting in approximately twenty-five hundred annual transactions. Also, we have three Payroll Specialists that are responsible for more than 26,500 payroll transactions per year. The staffing shortages in these administrative areas result in an increase in pay discrepancies and personnel transactions.

In addition, other non-sworn positions lost have created a decrease in revenue-generating fire inspections, educational programs, recruitment efforts, investigations, and our ability to provide mass training programs and communications to our members. To meet the administrative and support demands, the Department has to utilize sworn personnel to accomplish departmental objectives and perform duties to support mandatory activities which were historically assigned to non-sworn personnel. Incidentally, repurposing sworn members to civilian duties adversely impacts member safety and public safety.

#### **Recommendations & Impact**

AFRD must enhance our administrative and support capabilities by increasing personnel positions which include:

- 1 Human Resource Specialist, Senior;
- 2 Human Resource Specialists;
- 4 Administrative Assistants, Seniors;
- 2 Response Analysts;
- 6 Fire Inspectors; and.
- 2 Human Resources Analyst, Senior.
- 2 Administrative Analyst

#### **Strategic Measures**

Successful accomplishment of this Strategic Initiative will be indicated by administrative staffing (non-sworn) members' needs being met, accurate and timely payroll, claim processing, claim and vendor payments, enhanced employee tracking and records management, improved customer service, increased submission of Human Resource and fiscal-related reports, improved certification program management, and an improved grant management program

Specifically, the measures that will be tracked in this area are as follows:

- 1. Citizen Satisfaction rate
- 2. Member (Non-Sworn) Satisfaction rate
- 3. Vendor Satisfaction rate
- 4. Percent of approved grants

Time Frame: 1 year

Cost:

	Enhance Administrative Support					
						Projected
	FY 2012	FY2013	FY2014	FY2015	FY2016	Total
New/Additional	\$956,537					\$956,537
Total	\$956,537					\$956,537
Description	2 Human Resource Specialists; 1 Human Resource Specialist, Senior; 4 Administrative Assistants, Seniors; 2 Response Analysts; 2 Administrative Analysts; 6 Fire Inspectors; and, 2 Human Resources Analyst, Seniors.	Maintain Administrative Service enhancements.	Maintain Administrative Service enhancements.	Maintain Administrative Service enhancements.	Maintain Administrative Service enhancements.	<b>4330,33</b>

Funding for this Initiative is pending consideration

### STRATEGIC INITIATIVE

- 9 -

## Field Operations Staffing

#### **Abstract**

The purpose of the Field Operation Staffing Strategic Planning Initiative is to increase apparatus staffing levels.

#### **Historical Narrative**

Prior to the middle of the 1980's, the Atlanta Fire Rescue Department was able to maintain a staffing level consistent with the standard set forth by the Insurance Service Office (ISO). This equated to staffing levels of four members per apparatus and five members in high-risk target hazard areas. From the late 1980's to the present day, AFRD has not maintained sufficient staffing levels apparatus. There have been brief periods where the proper staffing levels were achieved with overtime supplemented staffing. but these periods were not common, nor consistent.

"Growing our family so we can serve your family more safely & efficiently"



From 1990 to 2008 AFRD has had the following companies closed:

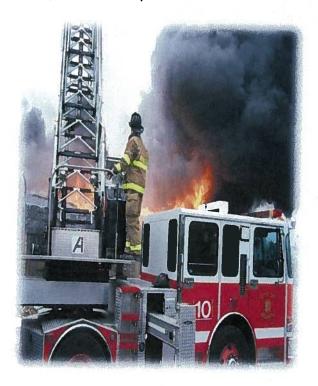
- Engine & Truck Company 4
- Engine Companies 7 and 11
- Truck Companies 8 and 34
- Squad 4
- Medical Rescues 1, 2, 8, 9 and 15
- Battalion 1
- Division 2

During the same period, Engines 3, 34 and 36 were opened. During FY 2009, the City of Atlanta was significantly affected by the national financial crisis. As a result, the budget for Atlanta Fire Rescue was cut by approximately \$13.1 million dollars. This budget reduction resulted in the abolishment of 120 firefighter positions which necessitated one permanent and two temporary fire station closures, along with closing the heavy rescue Squad 4. Additionally, there were intermittent station closures on a daily basis. Some members were demoted as a result of position abolishment and a six-month furlough period was imposed. Since 2008, Engine and Tower 11 have been placed in service and Engine 36 will be removed from service.

#### **Current State Assessment**

AFRD currently operates thirty engine companies, fourteen truck companies and one shift commander, or command team, five battalion command teams, a mobile air supply unit, and a crossstaffed squad. The required staffing number required to maintain levels suggested by the National Protection Association (NFPA) 1710 is one hundred ninety-five members on duty, per day. The minimum number allowed to operate per shift is one hundred sixty-five members on duty. Our current authorized shift strength is two hundred eighteen members per shift. Shift strength of two hundred fiftyseven is necessary to properly staff our companies with four firefighters per apparatus on a daily basis. Currently there are six hundred eighty-eight firefighter positions assigned to Field Operations, with our current apparatus deployment matrix we require seven

hundred seventy-two firefighter positions to fully staff Field Operations.



#### **Recommenations & Impacts**

AFRD must increase staffing levels to enable us to staff fire apparatus to the nationally recognized standards of NFPA 1710 and ISO. We must staff fire apparatus in high target hazard areas with additional staffing levels to meet the response needs of those hazards. In addition, we must incrementally increase the Field Operations shift strengths to sustain adequate staffing levels with little, or no, overtime expenditures. The increase of shift strength would be incrementally implemented over four fiscal periods which would equate to an additional 21 firefighter positions per fiscal period.

As mentioned, areas with high risk target hazards will receive the necessary staffing levels. The standard of response coverage will improve throughout the City and the delivery of fire rescue services will become more efficient and effective. Adequate staffing levels will allow for training of personnel without adversely impacting in-service resources. According to the NIST Report on Residential Fire Ground Field Experiments, "a four member crew completed fire ground tasks an average of 5.1 minutes faster than a three member crew".

The overall efficiency of operations will increase exponentially with the increase to four members per apparatus. This initiative will enable AFRD to transition from the current status where 40% of our engine companies and 14% of our ladder truck companies operate with four members to a system-wide capability to staff 100% of our engine and ladder truck companies with four members. This staffing level will provide AFRD the ability to provide efficient and safe delivery of services while helping ensuring the sustainability of the City of Atlanta.

#### **Strategic Measures**

Successful achievement of this Strategic Initiative will result in outcomes such as an increased sense of community security, a safer working environment for fire fighters, increased response efficiency, improved insurance ratings, increased numbers of property saved, and compliance with NFPA 1710 and ISO requirements.

Measures which will serve as indicators of this Initiative's success are:

- 1. Citizen Satisfaction rate
- 2. Member (Sworn) Satisfaction rate
- 3. Percentage of In-Service Injuries
- 4. Percent of Fire Incidents achieving SORC
- 5. Percent of EMS Incidents achieving SORC
- 6. Percent of Basic Life Support incidents (BLS) achieving SORC
- 7. Percent of Advance Life Support (ALS) Incidents achieving SORC
- 8. Percent of Technical Rescue Incidents achieving SORC
- 9. Percent of Hazardous material Incidents achieving SORC

Time Frame: 4 years

Cost

Field Operations Staffing and Annual Increments						
	FY 2012	FY2013	FY2014	FY2015	FY2016	Projected Total
New/Additional	\$1,540,000	\$1,593,900	\$1,649,687	\$1,707,426	\$59,760	\$6,550,772
Total	\$1,540,000	\$1,593,900	\$1,649,687	\$1,707,426	\$59,760	\$6,550,772
Description	Hire 21 Firefighters	Hire 21 additional Firefighters and Retain initial 21 Firefighters	Hire 21 additional Firefighters and Retain 42 Firefighters	Hire additional 21 Firefighters and Retain 63 Firefighters	Retain 84 Firefighters, continue to provide 3.5% annual increment	Total of 84 additional Firefighters

Funding for this Initiative is pending consideration

# STRATEGIC INITIATIVE - 10 -

# **Enhanced Special Operations Service**

#### **Abstract**

The purpose of the Special Operations Services Strategic Planning Initiative is to properly staff and organize special operations.

**Historical Narrative** 

Atlanta Fire Rescue Department has always responded to and provided help during emergency situations that require special resources beyond firefighting services. These services include high-rise rope, confined space, building collapse rescue, and hazardous materials spills. Additionally, man-made and natural disasters such as the 2008 Atlanta tornado and weapons of mass destruction incidents are mitigated by special operations companies.

Prior to the early 1980's, members of AFRD provided these services with minimal specialized equipment and training leaving both our members and the citizens we serve vulnerable. In the early 1980's, AFRD began developing formalized capabilities for special operations with the implementation of a heavy rescue squad company with specially trained and equipped firefighters. The capabilities of the members assigned to this company increased with additional training and equipment improvements over time.

Throughout the history of special operations in AFRD, the initiatives have been significantly underfunded which resulted in challenges regarding the training of members assigned to the company. That lack of fiscal

"Ensuring sustainability of our community through special response preparedness"

appropriations created incidents where AFRD was obligated to provide services that we were often times incapable of performing.



As time progressed, the expectations of AFRD special operations response level substantially increased; however, we have not received fiscal appropriations necessary to ensure that the response, logistics, command and professional development are robust enough to meet the needs of the City of Atlanta.

#### **Current State Assessment**

AFRD special operations are comprised of an engine company and four double companies (engine and ladder truck) that are cross-staffed to provide special operations response. These include hazardous materials response, rope rescue, confined space rescue, and collapse rescue (building and construction). During FY 2011, we are implementing a swift water rescue team. Companies 1 and 2 are cross-staffing the hazardous materials and decontamination units. Company 8 cross-staffs Squad 4, or the hazardous material and heavy rescue. Company 14 cross-staffs the collapse rescue unit; and lastly, Company 21 cross-staffs the Georgia Search and Rescue (GSAR) unit and a jumper air bag unit. The swift water rescue unit has yet to be assigned.

Currently. there is no command infrastructure dedicated to special operations at headquarters or any shift. Additionally, there are no personnel resources dedicated to training or logistics for special operations. The current budget for equipment and consumables related to special operations is not adequate to meet the needs for the functional responsibilities. There is no succession plan for special operations when skilled members retire and our area-specific, industry expertise is adversely impacted.

Professional development, continuing education, and skills assessment are underfunded for special operations. Currently, funding is limited, or nonexistent, for equipment replacement and needed upgrades. Additionally, equipment repair and maintenance funds are insufficient to maintain

necessary components in the rescue and hazardous material cache.



#### **Recommendations & Impacts**



With the necessary fiscal support, AFRD will have the ability to support the following initiatives within special operations. The successful implementation of these initiatives will enable AFRD to provide the support for special operations activities that is

necessary to provide safe and effective special operations response.

The following initiatives encompass the details of the special operations strategic initiatives: develop a strategy re-commission heavy rescue/hazardous-material Squad develop a command infrastructure to include an Assistant Chief and a battalion command team; implement a plan for activation of a second heavy rescue; develop support task forces; implement and support budget and infrastructure; build a system which is robust enough to support departmental needs for deployment, command, administrative, training, and logistical support; develop depth within the community to ensure upward mobility, professional development and sufficiency for succession planning; and lastly, pursue potential cost recovery avenues or grant funding initiatives.

#### **Strategic Measures**

In order to increase the number of qualified Special Operations members, increase response efficiency, increase preparedness efficiency, increased member safety, and have stakeholders profess a greater sense of community security; the following indicators will be measured.

- 1. Citizen Satisfaction rate
- 2. Member (Sworn) Satisfaction rate
- 3. Percentage of In-Service Injuries
- 4. Percent of Fire Incidents achieving SORC
- 5. Percent of EMS Incidents achieving SORC
- 6. Percent of Basic Life Support Incidents (BLS) achieving SORC
- 7. Percent of Advance Life Support (ALS) Incidents achieving SORC
- 8. Percent of Technical Rescue Incidents achieving SORC
- 9. Percent of hazardous material Incidents achieving SORC

Time Frame: 5 years

Cost

	FY 2012	FY2013	FY2014	FY2015	FY2016	Projected Total
New/Additional	\$2,544,000	\$1,116,600		\$3,085,000		\$6,745,60
Total	\$2,544,000	\$1,116,600	\$0	\$3,085,000	\$0	\$6,745,60
Description	Add staffing for Squad with 3 Captains, 3 Sergeants, 18 Firefighters, 1 Assistant Chief, 1 Fire Equipment Technician, Training and equipment	Add a Special Operation Command Team 3 Battalion Chiefs and 3 Sergeants, one Battalion command vehicle and equipment; Maintain service levels from previous fiscal year	Maintain all previously implemented service levels.	Add/commission second heavy rescue with 3 Captains, 3 Sergeants, 18 Firefighters, one new heavy rescue apparatus and required heavy rescue equipment; Maintain all previously implemented service levels.	Maintain all previously implemented service levels.	

Funding for this Initiative is pending consideration



# On behalf of Fire Chief Kelvin J. Cochran and the men and women of the Atlanta Fire Rescue Department,

we wish to thank

# Frank Foster and Alysin Foster

of the

Centre for Strategic Management, Atlanta, GA



for their continued support and dedication
of the Atlanta Fire and Rescue Department's
Strategic Plan

# **Appendix**

#### **AFRD Strategic Plan Strategic Measures**

#### **Financial**

- 1. Percent of budget allocated for Fitness and Wellness
- 2. Percent of budget allocated for Capital Improvements
- 3. Number of injury claims filed
- 4. Percent of approved grants

#### **Key Stakeholder**

- 1. Citizen Satisfaction Rate
- 2. Vendor Satisfaction rate
- 3. "Citizen" Homeland Security Satisfaction rate

#### **AFRD Members**

- 1. Member (Sworn and Non-Sworn) Satisfaction Rate
- 2. Number of sworn members assigned to the Fire Academy
- 3. Rate of Voluntary Turnover
- 4. Percent of sworn personnel attrition
- 5. Rate of Voluntary Turnover of sworn Fire Academy staff members
- 6. Percentage of in-Service Injuries

#### **Process Improvements**

- 1. Percent of facilities beyond life cycle
- 2. Percent of fleet beyond it life cycle
- 3. Number of Fire Captains assigned as EMS supervisors
- 4. Number of Captains assigned to Homeland Security
- 5. Number of firefighter vacancies
- 6. Percent of EMS incidents achieving Standards of Response Coverage (SORC)
- 7. Percent of Basic Life Support (BLS) incidents SORC
- 8. Percent of Advanced Life Support (ALS) incidents achieving SORC
- 9. Percent of Fire incidents achieving SORC
- 10. Percent of EMS incidents achieving SORC
- 11. Average number of Homeland Security Response training hours per sworn members
- 12. Number of inter-agency training exercise

## STRATECIC PLANNING TEAM

NAME	RANK	DIVISION OF LABOR	
Allen, Olden	Firefighter	Support Services	
Arnold, Harold	Lieutenant	Fire Chief's Office	
Baker, Joel	Section Chief – OPS	Fire Chief's Office	
Beckman, Michael	Battalion Chief	Airport Operations	
Brock, Nicole	Firefighter	Airport Operations	
Carries, Ingrid	Business Manager	Support Services	
Chatman, Sharyl	FF/EMT	Support Services	
Cochran, Kelvin	Fire Chief	Fire Chief's Office	
Cox, Isaac	Sergeant	Field Operations	
Davidson, Anthony	Deputy Chief	Field Operations	
Daws, James	Lieutenant	Local 134	
Day, James	Battalion Chief	Field Operations	
Diehl, Daniel	Battalion Chief	Field Operations	
Dixon, Cameron	Captain	Progressive Black Firefighte	
Dodson, Barry	Deputy Chief	Support Services	
Dowdell, Craig	Firefighter	Fire Chief's Office	
Edwards, Donny	Lieutenant	Field Operations	
Edwards, Todd	Battalion Chief	Field Operations	
Glickman, Shylika	Administrative Assistant	Fire Chief's Office	
Harris, Derrick	Lieutenant	Field Operations	
Heard, Richard	Captain	Support Services	

Howell, George	Section Chief	Airport Operations
Johnson, Mark	Section Chief - Airport Training	Airport Operations
Jones, Sterling	Captain	Airport Operations
Jordan, Vincent	Captain	Field Operations
Kennedy, Bryon	Captain	Field Operations
Latimer, Reginald, Sr.	Section Chief - Community Affairs	Support Services
Lovelace, Rickey	Assistant Chief	Field Operations
Mason, Darryl	Lieutenant	Field Operations
McDaniel, Marion	Lieutenant	Support Services
McLemore, James	Battalion Chief	Field Operations
Meadows, Wilmond	Assistant Chief	Support Services
Nash, Claudie	Program Coordinator	Support Services
Parker, Todd	Captain	Field Operations
Parker, Walter	Section Chief - Inspection	Fire Prevention
Parr, Mary	Lieutenant	Field Operations
Peal, James	Battalion Chief	Field Operations
Person, Claude	Sergeant	Support Services
Shi Aundra Pickett	Budget Analyst	Support Services
Robinson, Isaac	Firefighter	Support Services
Simmons, Michael	Section Chief - Training	Support Services
Slaughter, Randall	Assistant Chief	Airport Operations
Snowden, Roosevelt	Lieutenant	Airport Operations
Thacker, April	Special Events Coordinator	Support Services

Wessels, Chris Assistant Chief Field Operations

Willis, Nish Deputy Chief Airport Operations